

#### Pretrial Fairness Act Overview Justice Advisory Council Advisory Board

Friday, September 8, 2023





 Become familiar with the high-level provisions in the Pretrial Fairness Act.

Understand the Cook County planning process
and role of the Justice Advisory Council

 Understand the Supports and Services workgroup and developed principles

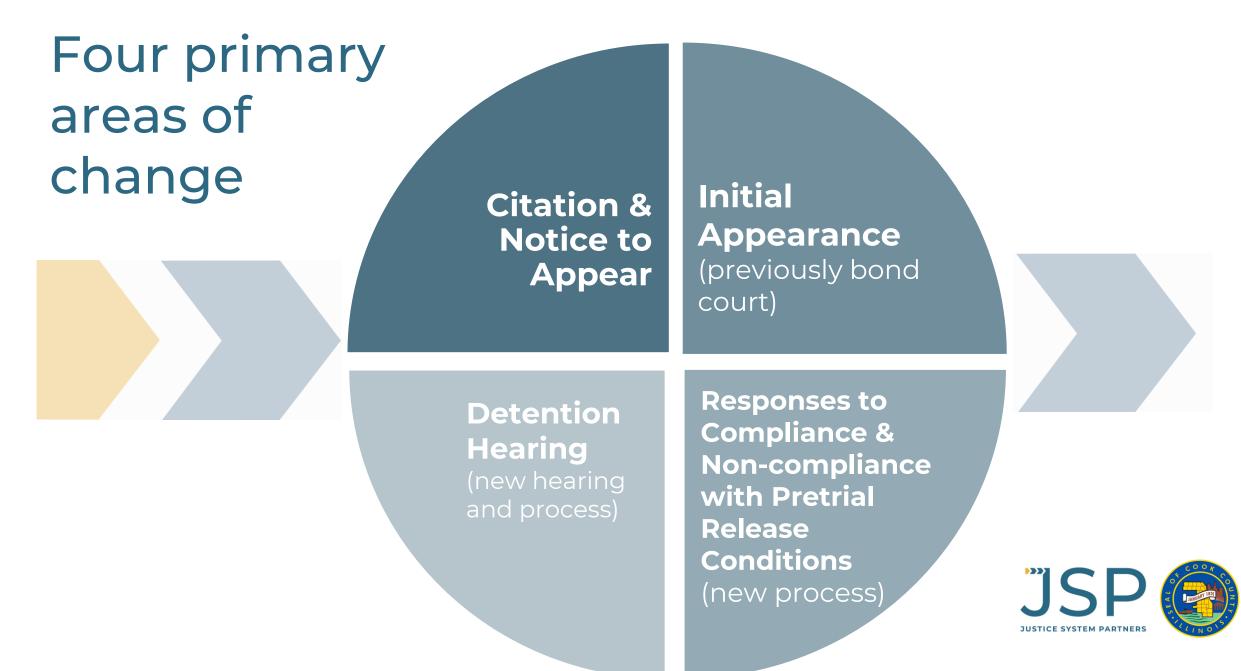


## Pretrial Fairness Act Overview

#### Pretrial Fairness Act overview

- Most provisions go into effect September 18, 2023
- Eliminates the use of monetary bond
  - Removes all references to monetary bond
  - Money bond will no longer be used as a condition of pretrial release
- Limits pretrial detention eligibility based on charge type
  - Specifies charges eligible for detention
  - 。 Outlines the requirements that must be met for detention
    - Willful flight or dangerousness





#### Citation and Notice to Appear

Requires law enforcement to release people charged with certain offenses in the field with a citation and notice to appear (Class Band C criminal misdemeanor offenses)

Increases the range of charges for which law enforcement may release people from the police station with a citation and notice to appear

(Offenses that are not detainable under 110-6.1 (a). This includes Class A misdemeanors and some felonies)



#### **Initial Appearance**

The judge shall order release <u>or</u> set a detention hearing based on a verified petition from the state's attorney The conditions of release shall be the **least restrictive conditions necessary** to reasonably ensure the person's appearance in court, safety of any other person or the community



#### **Detention Hearing**

Detention only shall be imposed when it is determined that the defendant poses a specific, real and present threat to a person, or persons or the community, based on the specific articulable facts of the case or has a high likelihood of willful flight.



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#### Responses to Compliance with Pretrial Release Conditions

#### The court may at any time remove previously set conditions of release

At each subsequent appearance, the judge must find that the current conditions imposed are necessary to reasonably ensure the appearance of the defendant, the safety of any other person, and the compliance of the defendant with all the conditions of pretrial release. If electronic monitoring, GPS monitoring, or home confinement is imposed, the court shall determine every 60 days if no less restrictive condition of release or combination of less restrictive conditions of release would reasonably ensure the appearance, or continued appearance, of the defendant for later hearings or protect an identifiable person or persons from imminent threat of serious physical harm



#### Responses to Non-Compliance with Pretrial Release Conditions

Responding to violations of pretrial release conditions Response options for violations of pretrial conditions are determined based on the original charge and the nature of the violation or new arrest. *They include*:

- Issuing a summons and/or warrant (110-3, 110-6 (c))
- Imposing sanctions for violations (110-6 (b)-(f))
- Revoking pretrial release (110-6 (a))



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#### Responses to Non-Compliance with Pretrial Release Conditions

#### Summons

As a warrant alternative, upon alleged violation of conditions of pretrial, the court, on its own motion or upon motion from the State, may issue a summons

Goal is to rely upon summonses rather than warrants to ensure appearance



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## Cook County Planning Approach

#### PFA Planning Structure: Vision for the Pretrial System

#### Equitable & Just Aligned & Efficient Safe **People-Focused Data-Driven** All people – regardless **Prioritize public safety** Center victims. **Regularly evaluate** Agencies, community of race, ethnicity, by reserving detention impacted individuals, practices both organizations, and gender, or financial for individuals and communities by quantitatively and individuals involved status - equally enjoy presenting a specific, moving efficiently and qualitatively to ensure in the pretrial process the benefits of a safer. significant, and real safely towards justice they are not only coordinate practices threat to another's fairer pretrial system for victims and the safe constitutional and in and policies in order that honors the safety or otherwise pose return of people to their line with IL law. but also to streamline an conform with national fundamental right to a threat that cannot be lives and communities individual's experience. mitigated without as quickly as possible. standards on effective build on existing efforts, a presumption of detention and assigning innocence and treats and incorporating the pretrial services and adequately resource result in positive release conditions based voices of those who are services, and use taxpayer every person accused on the least restrictive outcomes from the funds responsibly. of a crime equally. impacted by the system



criteria, with access to wealth playing no role in whether someone is detained or released.

when evaluating its performance.

pretrial system (e.g. successful pretrial release, increased public safety for all, etc.)



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#### PFA Planning Structure: Workgroup Structure

<b>Decision-Making:</b> Make key strategic decisions & provide guidance	Pretrial St	Pretrial Stakeholders Group	
<b>Oversight, Review &amp; Coordination:</b> Provide direction & input on subgroup planning / implementation, problem-solve, coordinate & track progress, share info on overarching items (legislation, etc.)	Pretrial Fairness Act Ir	Pretrial Fairness Act Implementation Working Group	
Foundational: Provide community perspective on planning, implementation, culture change & com work, lead community engagement initiatives	nms SJC Community	Engagement Committee	
Analysis, Planning & Implementation: Subgroups focused on operationalizing statutory provisions		Infrastructure and Guidance: Subgroups focused on infrastructure development and providing guidance	
Cite & Notice to Appear Subgroup	Budget, Labor, and Facilities	Main PFA Workgroup	
First Appearance Subgroup	Change Management	Planning Workgroup	
Pretrial Release & Decision-Making Subgroup	Communications	Presiding Judges	
Victim Notification and Gender Based Violence	Data Committee	Supports & Services	
Electronic Monitoring Subgroup			



Module 1 PFA Overview; Stakeholder Decisions

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# JAC's Role in the PFA

#### JAC's Role in the PFA

- Contract management for TA support
- Guide the collaborative work group structure in partnership with the Public Defender's Office to
- Support communications and decision making across stakeholder agencies and with high level leadership
  - Setting priorities across workgroups and navigating relationships between stakeholder agencies
- Leading external communications collaborations around PFA education and outreach



## Support & Services

#### PFA Supports & Services Subgroup Deliverables

- 1. Engage with service provider community to:
  - a) Provide education on the PFA and its potential impact
  - Learn from service providers about how they anticipate the PFA impacting their clients
- Complete a Sequential Intercept Map (SIM) to identify gaps in services and areas of opportunity\*\*\*
- 3. Provide information to criminal justice stakeholders about the supports + services landscape, and potential changes under the PFA
- 4. Develop a monitoring plan for the impact of the PFA on service delivery and accessibility to support course correction when needs

#### S&S Modified SIM / Facilitated Dialogue

The Supports and Services Subgroup convened a group of about 50 individuals (in-person and virtual) for a two-day conversation about the implementation of the PFA and the support and services available to individuals during their pretrial status.

Participants included representatives of county and city agencies, community-based provider organizations, advocates, and persons with lived experience.

The session was facilitated by staff from Policy Research Associates (PRA) with support from the MacArthur Foundation's Safety and Justice Challenge and coordinated by Justice System Partners.

The agenda included an overview of the PFA and the County's implementation plans, and a discussion regarding currently available services, how those services are accessed, and strengths and challenges of the existing coordination and delivery system.



#### S&S Modified SIM / Facilitated Dialogue

Participant discussions included topics such as the impact of legal system involvement on people's lives, how to best meet people's basic needs to avoid and decrease legal system involvement, and how to decrease disparities across systems, especially during the pretrial phase.

> In lieu of a typical SIM, this activity evolved into a facilitated dialogue about the topic and generated a list of key considerations and sixmonth and twelve-month priorities.

> > The priorities were narrowed to the top three through group discussion.



### **Top Three Supports & Services Priorities**

**Priority One**: Develop communication mechanisms to communicate service availability to impacted people instead of through system partners

Priority Two: Build increased cohesion

**Priority Three:** Educate and clarify expectations with the system



### Principles of Pretrial Supports and Services

- <sup>1.</sup> Services should be accessible voluntarily.
- 2. Services should be provided by community-based services providers.
- 3. Services should be comprehensive, holistic, and individualized.
- 4. Service provision should be confidential and separate from the criminal legal system proceedings.



